Jason Redmond & Associates Consulting Engineers



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The Planning Officer,
Planning Department,
Dunlaoghaire - Rathdown County Council,
County Hall,
Marine Rd.
Dunlaoghaire,
Co. Dublin.

Date:

15th October 2021

Re:

Section 254 Application- Proposed Telecommunications Streetworks Solution

Applicant:

On Tower Ireland Ltd., Suite 309, Q House, 76 Furze Road, Sandyford

Industrial Estate, Dublin 18.

Site Name:

Monkstown Crescent.

Location:

Carrickbrennan Rd. Monkstown, Co. Dublin.

Dear Sir/Madam,

On behalf of our client, Cignal Infrastructure Ltd. ("Cignal") please find attached application under Section 254 (1) (g) subsection 5 (A) of the Planning and Development Act 2000, which provides for the installation of communications infrastructure under licence from the Authority. We have included plans and other information concerning the requirement, position, design and capacity of the structure as outlined in Section 254 (3). We are happy to provide additional information on request.

Background

The applicant, Cignal is a company of Cellnex, which is a European Telecommunications infrastructure provider. Cignal are a registered Infrastructure Provider for the Communications Industry with over 1800 sites around Ireland supporting mobile and broadband communications. Cignal provide Tower, Mast, Roof Top and Streetworks Solutions for the expanding requirements of the Licenced Operators including EIR, Vodafone and Three.

The Requirement

Working closely with mobile network Licenced Operator Three, Cignal have identified the subject site as a known blackspot for mobile and wireless broadband. A specific solution to address the deficit in coverage has been identified and approved by the mobile network Licenced Operators.

The Proposal

With reference to the attached plans you will note that it is proposed to provide a 15m high Smart Streetpole Solution in the specified location. See below a photograph of a similar Smart Streetpole and cabinet installed in Drummartin Road in July 2021. This was installed under a Section 254 Licence granted by DLR Co. Co.



Fig 1. Existing Smart Streetpole Solution as erected in Drummartin Road, Kilmacud, Dublin 14.

The street pole has an approx. diameter of 360mm and will be galvanised and painted in finish up to 12.25m in height. Above the 12.25m height, an antenna will be mounted to a finishing height of up to 15m. The antenna will be shrouded by a 360mm sheath to match the pole.

The pole would be accompanied by an Operator Cabinet specifically located in a position agreeable to the local authority engineers. (Refer to detailed drawings attached). The antenna and structure are designed to blend in with the streetscape, are Irish made and will provide instant 4G coverage.

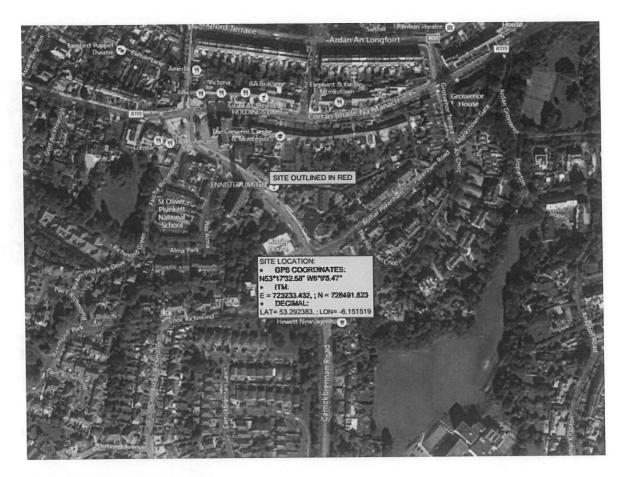
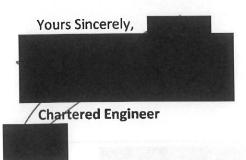


Fig 2. Aerial View Site Location

Please find attached the following documents in respect of the Section 254 Application.

- Planning Report by David Mulcahy Planning Consultant
- Sepa Transfer Confirmation of payment
- o Licence Application Drawings
- o Com Reg Map
- Visual Impact Assessment Photomontages
- Services Drawings
- o Cignal Com Reg Authorization

We trust you find the attached in order. Please don't hesitate to contact the undersigned should you require any further information. We would be obliged if you would acknowledge receipt of the application and we look forward to hearing from you in due course.





DAVID MULCAHY PLANNING CONSULTANTS LTD

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Company No: 493 133 Directors:

PLANNING STATEMENT

to support s.254 licence application for

TELECOMMUNICATIONS INFRASTRUCTURE

at

CARRICKBRENNAN ROAD, MONKSTOWN, CO. DUBLIN

Client: Cignal Infrastructure Ltd.

17th September 2021

1.0 INTRODUCTION

David Mulcahy Planning Consultants Ltd have been instructed by **Cignal Infrastructure Ltd**¹ to prepare a planning statement to support a Section 254 licence application for a telecommunication structure at Carrickbrennan Road, Monkstown, Co. Dublin.

The purpose of this report is to describe the planning context including receiving environment, planning history, planning policies and objectives, outline the development to be retained and demonstrate how the proposal accords with the proper planning and sustainable development of the area.

This report should be read in conjunction with the drawings prepared by **Jason Redmond Associates**, **Consulting Engineers** who are the agents for this application. All correspondence should be sent to Jason Redmond Associates².

Note: all underlined text is author's emphasis. All maps are orientated due north.

Suite 311, Q House, Sandyford Industrial Estate, Dublin 18, D18 yv50.

² Cignal Infrastructure Ltd., C/O Jason Redmond Associates, 5 Lismard, Portlaoise, Co. Laois.

2.0 LOCATION AND DESCRIPTION

2.1 Location

The site is located to the east side of Carrickbrennan Road close to the junction with Pakenham Road in Monkstown, Co. Dublin. Please refer to the site location map submitted with the application.

2.2 Description

The site forms part of a notably wide public footpath.



Fig No.1 Photograph of subject site taken from Carrickbrennan Road.



Fig No.2 Aerial photograph with approximate location of site indicated (source: Google Maps)

2.3 Ownership

The site is located on land owned by Dun Laoghaire Rathdown County Council.

2.4 Land Uses in the Vicinity

The site is adjoined by a boundary wall to the east, with a public footpath to the north, south and west. The Friends Meeting House (Quaker Meeting House) and Montessori located east of the site (Protected Structure). Carrickbrennan Road (R829) is located to the west.

There is a street light and cabinet located to the south east of the site, with a parking metre sign located to the south west. There are other street lights in the vicinity of the site along Carrickbrennan Road.

There is an apartment block located c.25m to the west of the site. The closest house is situated

3.0 PROPOSED DEVELOPMENT

3.1 Description

The proposal consists of a 15m Alpha 3.0 streetpole, with 1no. 3.2m AW3836 Alpha Antenna at azimuths TBC°, along with ancillary cabinetry (1.898m wide \times 1.652m high \times 0.798m deep).

Refer to drawings and CGI images prepared by Jason Redmond Associates, Consulting Engineers for further details.

3.2 Technical Justification

3.2.1 Objective of Search Ring Area

The search ring, or area within which a telecommunications installation is required in order to meet the search ring objectives, is an area of c. 400 metres in diameter. The site is required in order to improve network coverage in the area. It has been identified by radio engineers that an installation within the search ring will bring required coverage to the coverage black spot, subject to a site-specific assessment and radio clearance - see diagram of search ring below.



Fig No.3 400m Search Ring for subject site.

3.2.2 Reasons why candidate location was chosen:

This location on Carrickbrennan Road in Monkstown was chosen because of the following:

- 1. It is within the search ring.
- 2. There is adequate space to locate a street works solution and cabinet.
- 3. The proposed street works will blend in with the existing on-street lighting poles.
- 4. There is fibre located close to this location to ensure connectivity into the network.
- 5. The location will not interfere with existing services or footpath.

Alternative Locations Examined by Three:

Three Ireland has a policy to co-locate into existing telecommunications structure where possible, that are located with the target area. Following comprehensive search of the target search area, no existing base station options were identified that could be shared or upgraded to provide the necessary coverage required.

Three are upgrading the network in Dublin to provide customers with good quality voice and high-speed data services. To meet customer demands, a new site at this location is required to provide indoor service to the local residents and business users around Carrickbrennan Road, Monkstown and its environs. The new site will improve coverage for the many residential and business users within the area as well as commuters traveling to and from work.

The proposed installation will form part of an established telecommunications network system that Three operates in the area and has been carefully chosen to ensure performance levels are maintained. The site is considered the best possible solution to meet both the existing and future demands of its customers in this area. Failure to progress this installation in its proposed location will impact service in the area as demonstrated in the plots provided and will have a negative impact on Three's network by leaving customers around Carrickbrennan Road and environs without sufficient coverage.

3.2.3 Coverage Map

The coverage maps below are self-explanatory. The do-nothing approach would result in a continued deficit in indoor/in car coverage in addition to outdoor mobile and wireless broadband cover over a significant section of the subject urban environment. The do something approach will bring full indoor/outdoor coverage to a significant splay of residential and business premises in this area and surrounding environs.

The main function for the site on Carrickbrennan Road is to provide mobile voice and data coverage to this area of Monkstown and to improve voice and broadband access to local residents & business users around this area.

Figure 4 below demonstrates a large areas in orange surrounding the site. This area clearly demonstrates a fair signal level where the market requires the infrastructure.

Figure 5 demonstrates the significant difference in coverage levels - excellent, which will result if the proposed licence is granted (blue areas). This represents a substantial increase in coverage service levels over and beyond the current coverage situation in this area.

It is respectfully submitted that the coverage maps below clearly demonstrate the significance of the proposed installation with respect of the telecommunications network.

Legend:



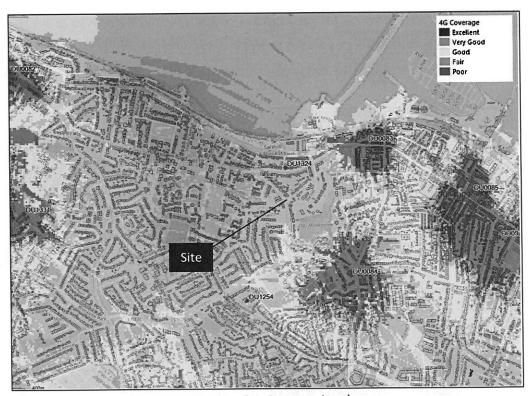


Figure 4: EXISTING INDOOR COVERAGE – Fair Coverage Level



Figure 5: PROPOSED INDOOR COVERAGE – Excellent Coverage Level

3.2.4 Comreg Map/Policy

The following map sets out the existing Comreg Sites in this area. Please refer to https://siteviewer.comreg.ie/#explore.

It should be noted that telecommunications traffic through urban/commercial areas require more capacity and therefore more infrastructure, given the smaller spatial footprint of search areas and higher development densities in association with higher volumes of radio traffic (owing to modern technologies and devices not limited to mobile phone devices) through any individual radio cell.

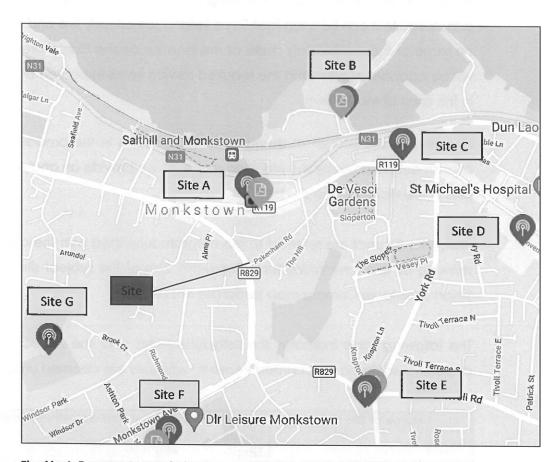


Fig. No.6 Comreg Map of closest Existing Sites in General Area.

3.2.5 Alternative Sites

Please refer to the above Comreg Map (Fig No.6) in association with the following Table, which set out the other relevant Infrastructure in the subject general area of Carrickbrennan Road. It must be noted that all of the sites identified, except Site A, are situated outside of the required search ring, which has a diameter of c.400 metres.

Three have exhausted all other options in the area for alternative sites. Any existing telecoms structures are not located close enough to the demand area. As can be seen below, after reviewing the nearest telecoms structures to the proposed site it can be seen that Three Ireland are already live and transmitting on some of these sites. Only a site at this location on the Carrickbrennan Road will be capable of providing the required service levels expected by customers in this area of Monkstown.

However, in the interest of demonstrating other sites in the broader area for assessment purposes by the planning authority, we provide an analysis of other sites in the vicinity of the site below.

Firstly, the Council are referred to the diagram submitted with the application showing all telecommunications sites within 2km of the subject site - Cellnex Smart Streetpole Comreg map (separate enclosure).

The following table indicates the established sites near the subject site (and presents associated 'Discounted Reasons' why they are deemed unsuitable:

Site:	Name of Site (Comreg):	Approx. Distance from Site:	Details/Discounted Reason(s):
A	THREE_DU1324; METEOR 1307; VODAFONE_DN279	170m	THREE is already positioned at this site with equipment that is not capable of providing 4G coverage and cannot be upgraded due at that location.

	ALETEOD 1000	1 -0 /	
В	METEOR 1303;	534m	Site is outside of the required search ring therefore there is no benefit to be gained by adding equipment at this location towards the end of achieving the required objectives.
С	THREE_DU0083; VODAFONE_DX062	574m	Site is significantly outside of the required search ring therefore there is no benefit to be gained by adding equipment at this location towards the end of achieving the required objectives. THREE is already positioned at this site therefore equipment at this location would not address the service needs of the subject search ring.
D	VODAFONE_DN281	858m	Site is significantly outside of the required search ring therefore there is no benefit to be gained by adding equipment at this location towards the end of achieving the required objectives.
E	THREE_DU0084; VODAFONE_DX224	592m	Site is significantly outside of the required search ring therefore there is no benefit to be gained by adding equipment at this location towards the end of achieving the required objectives. THREE is already positioned at this site therefore equipment at this location would not address the service needs of the subject search ring.
	THREE_DU1254; METEOR DN_1216	640m	Site is significantly outside of the required search ring therefore there is no benefit to be gained by adding equipment at this location towards the end of achieving the required objectives. THREE is already positioned at this site therefore equipment at this location would not address the service needs of the subject search ring.

G	VODAFONE_DX128	680m	Site is significantly outside of the required search ring therefore there is no benefit to be gained by adding equipment at this location towards the end of achieving the required
			objectives.

4.0 APPLICANT: BACKGROUND

4.1 Introduction

The applicant, Cignal Infrastructure Ltd is a company of Cellnex, which is a European Telecommunications infrastructure provider, which specifically facilitates co-location to the communications sector in Ireland and Europe. Cignal was purchased by Cellnex in September 2019. Cignal Infrastructure Ltd remains the legal entity or trading name for the organisation in Ireland. The organisation has significant commercial relationships with each mobile network operator in the State namely Three, Vodafone and Meteor/eir in addition to radio, broadband and emergency communication service providers. Whilst managing their existing portfolio of 300 former Coillte sites, in addition to over 250 new sites., Cellnex has recently completed the purchase of an additional 1150 sites from CK Hutchinson in Ireland. This brings the total portfolio in Ireland to c.1800 sites nationwide. The applicant plans to add new developments to support the ongoing infrastructural requirements of the telecommunications industry and to facilitate the provision of broadband in current "black spot" areas and to also facilitate higher data transmission speeds in urban areas through various initiatives. It is submitted that the intervention of private sector firms such as Cignal Infrastructure Ltd. (and its parent company Cellnex), in the roll-out of telecommunications infrastructure, is a significant and fundamental pillar in the Governments telecommunications policy and its future plans.

5.0 PLANNING CONTEXT

5.1 Taskforce: Backdrop to Process

The Section 254 Telecommunications Licence Process has evolved as a direct outcome of the Governments Programme for Government, which gave a commitment to establish a Mobile Phone and Broadband Task Force to identify immediate solutions to broadband/mobile phone coverage deficits and to investigate how better services could be provided to consumers. The Taskforce made a number of key recommendations and set out clear actions, which have evolved with reference to the Implementation Report, inter alia.

Chapter 2, Planning and Licencing, of the Taskforce Report recommended that: 'Provisions relating to planning exemptions for telecommunications infrastructure should be amended to facilitate its smoother deployment and the removal of barriers to investment'. [author's emphasis]

The Task Force also recommended the following:

'That a review of the relevant statutory Planning Guidelines should be undertaken, in conjunction with telecoms industry representatives and other relevant stakeholders, with the aim of evaluating and updating key aspects of the Guidelines to provide clarity and consistency in their interpretation and implementation'.

5.2 Distinction between Section 254 and Class 31

As a direct result of this Government Task Force Report and addendum Implementation Report, two crucial yet mutually exclusive instruments of Irish Planning Law were enacted by resolution of the Oireachtas in order to facilitate the Government's aim; 'To identify immediate solutions to broadband/mobile

phone coverage deficits and to investigate how better services could be provided to consumers'. These two legislative instruments were also supported under European Law by the European Union (Reduction of Cost of Deploying High-Speed Public Communications Networks) Regulations 2016.

Putting it simply, the key differentiating element of the Section 254 legislation is that it refers to **Public Roads** whilst the Class 31 exemptions refer to Private Lands and associated 'Exemptions'.

Section 254 requires the applicant to acquire a Licence for the construction of such Telecommunications Infrastructure adjunct to Public Roads. This licence application must demonstrate how the proposal conforms to the proper planning and sustainable development of the area. Under Section 254, an Appeal of a decision to An Bord Pleanala is provided for. There are no height stipulations provided for therein, however Cignal is committed to the highest standards of proper planning and sustainable development and aims to achieve highest possible environmental assimilation standards. One such example of this aim is portrayed in the pursuit of slim line design protypes, which have evolved since the enactment of the legislation, such as the Alpha 2 model (inter alia), which has combined highly technical specifications with a slim line aesthetically attractive construct with credit afforded to the Cignal Design Team in conjunction with JRA (Jason Redmond Associates).

5.3 Spirit of the Legislation

Planning Authorities, An Bord Pleanala and the Judiciary invariably refer to the 'Spirit of the Legislation', under their respective reports/summations, in drawing conclusions and in issuing Judgements. It is therefore respectfully submitted that the spirit of the Section 254 Licence process is to 'remove barriers' to the roll out

and deployment of Telecommunications Infrastructure nationally in order 'to provide immediate solutions to mobile voice and broadband deficits in Ireland'. However, it is noted that regard must be had to the proper planning and sustainable development of an area and be in accordance with respective Development Plans.

5.4 Provisions of Section 254, Planning and Development Act 2000 (as amended)

The salient provisions of Section 254 legislation under the Planning and Development Act 2000 (as amended) are as follows:

254. — (1) Subject to subsection (2), a person shall not erect, construct, place or maintain —

F924 [(ee) overground electronic communications infrastructure and any associated physical infrastructure,]

on, under, over or along a public road save in accordance with a licence granted by a planning authority under this section.

- (5) In considering an application for a licence under this section a planning authority, or the Board on appeal, shall have regard to —
- (a) the proper planning and sustainable development of the area,
- (b) any relevant provisions of the development plan, or a local area plan,
- (c) the number and location of existing appliances, apparatuses, or structures on, under, over or along the public road, and
- (d) the convenience and safety of road users including pedestrians.

5.5 Licence History & Precedent

Previous Licence Application on Subject Site

A Section 254 Application for a Three Streetwork Solution is located at a public footpath along Monkstown Rd, approx. 660m to the north west of the proposed location, is currently under review.

Previous Licence Applications in the Jurisdiction

The reception of Licence Applications has been very positive for the most part. Numerous Licence Applications have already been approved by various planning authorities throughout the Jurisdiction. Such a positive reception of this new Statutory Instrument reflects innovative, proactive and positive engagement between Local Authorities and Telecommunications Infrastructure providers, which is a significant and dynamic step forward for the Telecommunications Sector, which was clearly espoused under the Taskforce Report and accords with 'the spirit of the legislation'.

The following Section 254 Licence Applications have been granted by An Bord Pleanala in recent times: ABP: PL.305114-19 (Lahinch Rd, Ennis), ABP: PL 306440-20 (Ballybane, Galway) and, ABP: PL 306033 – 05E (Letterkenny, Co. Donegal). PL06S.307196 (Lucan, Co. Dublin).

With regard to the principle of development and the associated acceptance of the proposed modernised type of telecommunications pole, under ABP PL 305114-19 the inspector referred, with regard to the principle of development, "It is agreed that modern technology has provided for design standards that are more amenable to coming within the scope for a License application under Section 254". This appeal was granted by the Board subject to conditions and it pertained to a similar description; 15 metre Alpha 2.0 pole and cabinet, in height and general dimensions.

We also refer the Council to a recent decision by An Bord Pleanala (ref. LC93.309598) dated 28th July 2021 concerning a proposed for a 15m high streetpole solution to address identified mobile and mobile broadband coverage blackspots at the Junction of St. John's Hill and The Folly, Waterford (Reg. Ref. 19/523).

Waterford City & County Council refused permission on account of the fact that the subject site was considered to be located on an elevated and exposed suburban site, in close proximity to a scout den, a hospital/care home, a number of protected structures and numerous residential properties, in circumstances where the proposal has not been subject of formal public notification and there has not been an opportunity for formal public engagement or submissions.

The Board however granted permission for a conditional 10 year licence.

The An Bord Pleanala Inspector noted that:

- "The structure may briefly be of visual interest but would then become an accepted and normal part of the urban streetscape. These structures are becoming more common".
- "The procedure for such an application is set out in the legislation and there are four specific elements that the planning authority shall have regard to. There is no provision for public participation and therefore, the fact that it has 'not been subject of formal public notification and there has not been an opportunity for formal public engagement or submissions' is not relevant. I consider the planning authority was not entitled to refuse permission for the licence on this basis".
- "The structure will be very visible on the streetscape. However, a visual impact is unavoidable with telecommunications infrastructure such as this ... it would not have any undue adverse impact on the surrounding land uses or the protected structures".

The above Section 254 Licence Applications have similar characteristics to the subject area in terms of receiving environment.

5.6 Street Works in Northern Ireland and the UK, US.

It is very important to convey that this type of Telecommunications solution is extremely commonplace in Northern Ireland, the UK, Europe and in the US.

Furthermore, 'The Greenbook', 'Guidance on the Potential Location of Overground Telecommunications Infrastructure on Public Roads' (April 2015), published by the Dept of DCCAE (see www.dccae.ie) demonstrates various examples of such structures similar to the structure proposed herewith.

The Green Book acknowledges that the type of infrastructure required will vary, depending on a number of factors, such as location, existing road type and network coverage targets.

In Section 5.4 Consideration of Suitability of Locations, the Green Book refers to the use of standalone poles as the preferred option in urban settings where there is a wide verge or similar.

Consideration of Opportunities to Facilitate Telecommunications Infrastructure on the Roads Network Urban Roads				
General	Opportunities	Comment		
are generally few opportunities to cater for large, stand-alone masts. There may be opportuni- ties in the vicinity of some round- abouts.	Opportunities are generally limited to locations where a wide verge or footpath allows the accommodation of small cabinets/antennae and/or the erection of stand-alone poles to accommodate telecommunications infrastructure.	Stand-alone poles are the pre- ferred option in urban areas, a there are ongoing operationa and maintenance issues rela- ing to accommodating elec- tronic equipment on lighting columns.		
There are, however, likely to be more opportunities to accommodate small telecoms antennae / cabinets within the streetscape. Also, it may be feasible to erect new poles to accommodate tele-				

Fig.No.7 Guidance on potential location of overground telecommunications infrastructure on public roads.

In general, the height of telecommunications infrastructure is determined by the network requirements. According to Three, an overall height of 15m is required on Carrickbrennan Road, Monkstown in order to provide the required coverage and to clear local obstacles that would cause network interference.

We note Appendix A of the Green Book, which offers examples of acceptable roadside infrastructure, particularly examples three and four, both of which are structures of 15m and over.

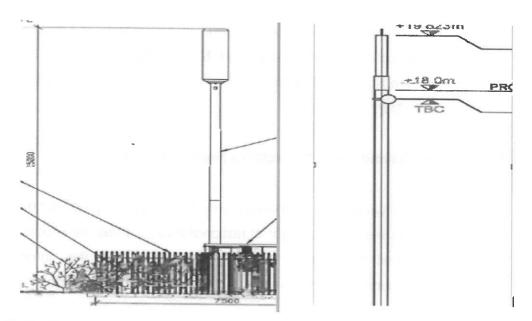


Fig No.8 Image 5 Examples of small and medium size Single Operator Sites Extracted from the Green Book Appendix A.

For these reasons we suggest that the proposed development is in line with the National and EU digital agenda and the County Development Plan and as such should be permitted as a critical addition to the local service provision

5.7 Proper Planning and Sustainable Development Considerations

This section sets out the Planning Considerations relevant to the subject licence application. Cignal Infrastructure Ltd. has given due regard to the following policy documents in selecting the subject site.

National Telecommunications Policy

- Planning Guidelines for Telecommunications Antennae and Support Structures' (1996).
- Circular Letter PL 07/12 issued by the Department of the Environment and Local Government.
- The 'Green Book': Guidance on the Potential Location of Overground Telecommunications Infrastructure on Public Roads (April 2015), Published by The Dept of DCCAE (Product of Collaboration with Department of Communications Energy and Natural Resources, Department of Transport

Tourism and Sport, County and City Management Association, Office for Local Authority Management, National Roads Authority (TII)).

 The National Broadband Plan 2012 (and updated under Project Ireland 2040).

5.7.1 Project Ireland 2040 – The National Planning Framework

The National Planning Framework, which is the Country's penultimate, high level planning steering document at national level, stresses the importance of island wide telecoms connectivity. It refers that in the information age, telecommunications networks play a crucial role in enabling social and economic activity.

5.7.2 Circular Letter PL 11/2020, Telecommunications Services – Planning Exemptions and Section 254 Licences

This Circular was issued on 17th December 2020. It clarifies that a s.254 licence is required for overground electronic communications infrastructure and any associated physical infrastructure but such works are exempt from planning permission.

While a section 254 licence is required for such works, section 254(7) further provides that development carried out in accordance with a licence issued under section 254 shall be exempted development for the purposes of the Act.

5.7.3 East and Midlands RSES (Regional Spatial Economic Strategy)

This strategic policy document refers under Chapter 11 that; 'In the information age, telecommunications networks play a crucial role in enabling social and economic activity. This RSES supports actions to strengthen communications links

to develop a stable, innovative and secure digital communications and services infrastructure on an all-island basis'.

Section 6.4: The Region's Economic Engines and their Sectoral Opportunities: In alignment with the Growth Strategy for the Region in Chapter 3, and in conjunction with the Settlement Strategy expressed in Chapter 4, it is an aim of the RSES that there is a convergence between where people live and work and that settlements improve the quality of life of their people.

'The pervasiveness of digitisation across all sectors compounds the complexity of sector development, and it provides for constant and rapid evolution of emerging technologies including artificial intelligence, machine learning, robotics and virtual reality'.

Section 8.6 Communications Network and Digital Infrastructure

Access to broadband in the Region is improving but remains incomplete. Many rural and peripheral areas of the Region are poorly served by broadband and there is a need to increase the rate of investment in broadband, in particular in rural areas.

The increasing use of digital technologies is impacting on every aspect of our lives: from transport, to education, leisure and entertainment and health services. Infrastructure to deliver better connected services is vital to our continued growth, supporting businesses and enhancing our communities. As the digital economy grows, we must ensure that the business opportunities and benefits are felt throughout the Region from our capital city to every town, village and outlying rural area - author's emphasis.

The provision of next generation broadband services to rural areas is a key enabling support to ensure smaller urban areas and rural areas are not at a disadvantage in attracting and retaining enterprise and employment compared to larger urban centres. The National Broadband Plan will play an integral role in delivering this infrastructure and revitalising businesses and communities across rural Ireland. This is a fast moving and evolving infrastructure and the region will

need to be able to respond and adapt to future communications networks and technology along with changing work practices and emerging economic models.

Regional Policy Objective - RPO 8.25

Local authorities shall:

- Support and facilitate delivery of the National Broadband Plan.
- Facilitate enhanced international fibre communications links, including full interconnection between the fibre networks in Northern Ireland and the Republic of Ireland.
- Promote and facilitate the sustainable development of a high-quality ICT network throughout the Region in order to achieve balanced social and economic development, whilst protecting the amenities of urban and rural areas.
- Support the national objective to promote Ireland as a sustainable international destination for ICT infrastructures such as data centres and associated economic activities at appropriate locations.
- Promote Dublin as a demonstrator of 5G information and communication technology.

Regional Policy Objective - RPO 8.26

 The EMRA supports the preparation of planning guidelines to facilitate the efficient roll out and delivery of national broadband.

5.7.4 Dunlaoghaire Rathdown County Development Plan 2016 - 2022

Policy E128: Telecommunications Infrastructure

It is Council policy to promote and facilitate the provision of an appropriate telecommunications infrastructure, including broadband connectivity and other technologies, within the County.

The widespread availability of a high quality telecommunications network throughout Dún Laoghaire-Rathdown will be critical to the development of a knowledge economy, will help attract inward investment in hi-tech knowledge based industries and will engender the image of the County as the premier entrepreneurial County in the State.

The advantages of a high quality telecommunications network must, however be, balanced against the need to safeguard the rural and urban environment, particularly in sensitive areas where the impacts on residential amenity and visual amenity of areas needs to be adequately assessed.

Dun Laoghaire Rathdown Development Plan 2016-22

Zoning

The subject site is **not zoned** as public roads are not zoned in the development plan maps.



Fig No.9 Extract from DLR Development Plan 2016-22 zoning map (Map No.3).

Site Designations (Scenic Routes, Landscape Sensitivity etc.)

The site has no specific amenity designation. There is no protected scenic route proximate to the site. It is not within an ACA or within a SAC/SPA.

There is a Protected Structure to the east of the site - Friends Meeting House - RPS No. 797. The CGIs prepared by Jason Redmond & Associated Consulting Engineers show how the proposed development will appear relative to the Friends Meeting House, when viewed from locations north and south of the site on Carrickbrennan Road. We submit that the proposed development, by reason of its slimline design and neutral colour, will read as a typical element of street furniture and will not have a material impact on the character or setting of the Protected Structure. We note that the proposal is not significantly different from the street lamp and cabinet nearby.





There is an objective for a Proposed Quality Bus/Bus Priority Route along Carrickbrennan Road but it is not considered that the proposed development would have any impact on same.

The site falls within the area defined as public road and therefore this proposal should be considered under the Section 254 legislation as outlined under Section 3.1 above.

6.0 VISUAL IMPACT ASSESSMENT

Please refer to the CGI images prepared by Jason Redmond Associates, Consulting Engineers submitted with the application showing before and after images of the proposed development.

For the purpose of this study the criteria as set out in the current EPA Guidelines on Information to be contained in Environmental Impact Assessment Reports (2017, Draft) are used in the assessment of the likely impacts. The criteria for rating the significance of impacts are outlined below:

Criteria for significance of effects under EPA Guidelines

EPA Rating		
Imperceptible	An impact capable of measurement but without significant consequences	
Not Significant	An effect which causes noticeable changes in the character of the environment without significant consequences	
Slight	An impact which causes noticeable changes in the character of the environment without affecting its sensitivities	
Moderate	An impact that alters the character of the environment in a manner that is consistent with the existing and emerging baseline trends	
Significant	An impact which, by its character, magnitude, duration or intensity alters a sensitive aspect of the environment	

An effect which, by its character, magnitude, duration or
intensity significantly alters most of a sensitive aspect of the
environment
An impact which obliterates sensitive characteristics

A total of 5 no. Visual Reference Points have been identified within a 142m radius of the site.

VRPs 2, 3 & 4 are taken at distances of 51m, 120m and 73m respectively of the site. The pole and cabinet are clearly visible from these locations. Given the established context provided by the receiving environment, along with the slender nature of the structure and the neutral sky grey colour, the visual impact is considered to be moderate to slight. It will read as part of the typical street furniture and will not be an incongruous insertion into the streetscape.

VRP 1 is taken at a distance of 142m from the site. Only the pole is visible from this location. Given the established context provided by the receiving environment along with the slender nature of the structure and the neutral sky grey colour, the visual impact is considered to be slight to not significant. It will read as part of the typical street furniture and will not be an incongruous insertion into the streetscape.

There is no view of the structure from VRP 5.

VIA Conclusion

It is concluded that while the proposed 15 metre pole will be visible from close up locations, which is to be expected, it is not considered that such visual sighting of same would be detrimental to the visual amenities of the area, the community amenities or of the public realm at this location.

The proposed pole structure and cabinet which are proposed for this spatial context is a more stream-lined and sleek version of the structures, which were

initially rolled out under the Section 254 Licence process. The proposed structure/equipment is testament to the objective of the Cellnex Company, Cignal Infrastructure Ltd, which has been to strive to carefully select appropriate sites, which meet coverage objectives, but which also sensitively address the streetscape wherein such structures are located. It is respectfully submitted that the proposed structure, is presented as a utility structure in this streetscape.

Please note the inspector's comment under ABP reference PL.61.306440, which was an appeal against a decision of Galway City Council to refuse a similar Alpha 2.0 pole structure. The Board overturned the decision of the planning authority in this instance and the ABP inspector, whilst recommending a grant be issued, referred the following in relation to design and visual impacts:

'I would consider that the structure itself is nondescript in character and design and is not dissimilar in scale or design of a lamp standard or traffic light pole. I would consider that the structure is of a design and scale that would not be out of character or be a visually obtrusive or an incongruous element in a suburban area such as this'.

It is respectfully submitted that the proposal, in a similar suburban context, will be assimilated into the established streetscape and skyscape at this location and within the backdrop of the receiving environment and is entirely in accordance with the proper planning and sustainable development of the area.

7.0 APPROPRIATE ASSESSMENT SCREENING

7.1 Natura 2000 Provisions

Having regard to the nature and limited scale of the proposed development and nature of the receiving environment together with the distance from the nearest European site, no Appropriate Assessment issues arise and it is not considered that the proposed development would be likely to have a significant effect individually or in combination with other plans or projects on a European site.

8.0 ICNIRP COMPLIANCE

8.1 Health and Safety legislation and Guidelines

The subject site will be built in accordance with current Health and Safety legislation and Guidelines, which is ultra vires to the planning process. Comreg is the appropriate authority with responsibility for same. The proposed equipment and installation are designed to be in full compliance with the limits set by the Guidelines of the International Commission on Non-Ionising Radiation Protection.

9.0 CONCLUSION

It is respectfully submitted that the proposed street work solution accords with pattern and character of the public realm in this area of Carrickbrennan Road, Monkstown, Co Dublin.

The principle of the proposed Alpha 3.0 pole structure has been accepted by numerous planning authorities and An Bord Pleanala, since the enactment of the legislation.

It is respectfully submitted that policy cited under the Dunlaoghaire Rathdown County Development Plan 2016-22, particularly with regard to colocation, was clearly applied to the site selection process. All other locations i.e. existing telecommunication sites have been evaluated and discounted for various reasons set out above. The majority of the established sites assessed were too

far from the search ring, to satisfy its technical requirements. The Cellnex Team also considered 'Alternatives' and various locations were ruled out for genuine reasons.

Furthermore, the Dunlaoghaire Rathdown County Development Plan 2016-2022 clearly recognises the importance of the development of a high-quality telecommunications network.

The proposed 15 metre pole solution will provide for optimum coverage as required in an area where there is a noted dearth in coverage. Additionally, given the current Covid 19 crisis, the newly acquired practices of wholescale 'Working from Home' have placed increasing demands on the network as noted by Government in recent Circulars and associated actions. It is also widely accepted that 'Working from Home' practices will become the new norm for a significant time period into the future. Therefore, the immediate urgency of this type of telecommunications infrastructure to address coverage gaps in the network, in addition to increased demand, has never been so crucial to the ongoing economic and sustainable development of the Country.

It is submitted that the proposed pole will be of neutral sky grey, which will reflect the skyline and therefore the proposed pole will be well assimilated with regards to its colour/texture and therefore complies with the best principles of siting and design.

On a site-specific basis, the proposed location will provide an appropriate setting for the proposed pole and cabinet where it will appear as normal utility infrastructure.

The VIA submitted herewith demonstrates that there will be no negative impact on the visual amenities of this area with slight visual impacts being perceived as one observes the structure in middle to near distance. It is submitted that whilst the structure will naturally be visible, it cannot be argued that visibility of such a structure alone amounts to detrimental impacts rather normal perception of

development. This type of structure is crucial functional infrastructure, which significantly contributes to successful place making, in a modern day, functional public realm.

The proposed development is also consistent with the main thrust of recently adopted Regional Policy (EMRA RSES).

The planning authority is respectfully requested to consider the necessity for this infrastructure, which the market would not require if there was not a demand for same. The planning authority is also requested to consider the meticulous site selection process undertaken, which has to satisfy the criteria of the planning authority in addition to the technical/radio requirements of the identified search ring.

With regard to the S.254 legislation, as cited under Section 4 above, it is submitted that the proposed development.

- Accords with the proper planning and sustainable development of the area.
- Accords with the relevant provisions of the development plan.
- Does not detract from the convenience and safety of road users including pedestrians,
- Assimilates within the existing pattern of appliances, apparatuses, or other structures along the public road.

In conclusion, it is respectfully submitted that the proposal fully complies with the proper planning and sustainable development of the area and it is requested that Dunlaoghaire Rathdown County Council grant this Licence Application with regard to the case set out above.

A stage II Appropriate Assessment is not considered necessary. We invite the Council as the competent body to agree with this conclusion.



David Mulcahy Planning Consultants Ltd
CHARTERED PLANNING CONSULTANTS



Marsh Ireland Brokers Ltd Marsh House 25-28 Adelaide Road Dublin 2 D02 RY98 Tel: 01 604 8100 www.marsh.ie

To Whom It May Concern

7th January 2022

Dear Sir/Madam,

Confirmation of Insurance – Cellnex Ireland Ltd, Cignal Infrastructure Limited and/or Cellcom Ireland Ltd and/or On Tower Ireland Ltd.

As requested by you, we are writing to confirm that we act as your Insurance Broker and that we have arranged insurance(s) on your behalf as detailed below with insurers who are authorised to conduct insurance business in Ireland by their respective regulatory authority(ies). A copy of this letter may be provided by you to third parties who have a legitimate need to receive confirmation of your insurance cover.

Business Description

Provides telecommunications infrastructure solutions

EMPLOYERS' LIABILITY

INSURER: XL Insurance Company SE

POLICY NUMBER:

PERIOD OF INSURANCE: 1st January 2022 to 28th February 2022 (both days inclusive)

LIMIT OF INDEMNITY: €13,500,000 (for each and every occurrence)

PUBLIC LIABILITY

INSURER: XL Insurance Company SE

POLICY NUMBER:

PERIOD OF INSURANCE: 1st January 2022 to 28th February 2022 (both days inclusive)

LIMIT OF INDEMNITY: €6,500,000 (any one event and in the aggregate during the period of

insurance)

Marsh Ireland Brokers Limited, trading as Marsh Ireland, Bowring Marsh, Charity Insurance, Echelon Claims Consultants, Guy Carpenter & Company, ILCS, Insolutions, Lloyd & Partners, Marsh Aviation Consulting, Marsh Claims Management Services, Marsh Claims Solutions, Marsh Specialty, Marsh Reclaim, and Marsh Risk Consulting, is regulated by the Central Bank of Ireland.

Marsh Ireland, Bowring Marsh, Charity Insurance, Echelon Claims Consultants, Guy Carpenter & Company, ILCS, Insolutions, Lloyd & Partners, Marsh Aviation Consulting, Marsh Claims Management Services, Marsh Claims Solutions, Marsh Specialty, Marsh Reclaim, and Marsh Risk Consulting are trading names of Marsh Ireland Brokers Limited. Marsh Ireland Brokers Limited is a private company limited by shares registered in Ireland under company number 169458. VAT Number IE 6569458D. Registered Office: 4th Floor, 25-28 Adelaide Road, Dublin 2, Ireland, D02 RY98. Directors:



We have placed the insurance which is the subject of this letter after consultation with you and based upon your instructions only. Terms of coverage are based upon information furnished to us by you, which information we have not independently verified.

This letter is issued as a matter of information only and confers no right upon you or any third party to whom it is disclosed, other than those provided by the policy. This letter does not amend, extend or alter the coverage afforded by the policies described herein. Notwithstanding any requirement, term or condition of any contract or other document with respect to which this letter may be issued or pertain, the insurance afforded by the policy (policies) described herein is subject to all terms, conditions, limitations, exclusions and cancellation provisions and may also be subject to warranties. Limits shown may have been reduced by paid claims.

We express no view and assume no liability with respect to the solvency or future ability to pay off any of the insurance companies which have issued the insurance(s).

Where a copy of this letter has been provided to a third party, we assume no obligation to advise that third party of any developments regarding your insurance(s) subsequent to the date hereof. Additionally this letter is given on the condition that we are not assuming any liability to any third party who receives a copy of this letter, based upon the placement of your insurance(s) and/or the statements made herein.

This letter shall be governed by and shall be construed in accordance with Irish law.



Marsh Ireland Brokers Limited, trading as Marsh Ireland, Bowring Marsh, Charity Insurance, Echelon Claims Consultants, Guy Carpenter & Company, ILCS, Insolutions, Lloyd & Partners, Marsh Aviation Consulting, Marsh Claims Management Services, Marsh Claims Solutions, Marsh Specialty, Marsh Reclaim, and Marsh Risk Consulting, is regulated by the Central Bank of Ireland.

Marsh Ireland, Bowring Marsh, Charity Insurance, Echelon Claims Consultants, Guy Carpenter & Company, ILCS, Insolutions, Lloyd & Partners, Marsh Aviation Consulting, Marsh Claims Management Services, Marsh Claims Solutions, Marsh Specialty, Marsh Reclaim, and Marsh Risk Consulting are trading names of Marsh Ireland Brokers Limited. Marsh Ireland Brokers Limited is a private company limited by shares registered in Ireland under company number 169458. VAT Number IE 6569458D. Registered Office: 4th Floor, 25-28 Adelaide Road, Dublin 2, Ireland, D02 RY98. Directors:





Declaration under Regulation 5 of the European Communities (Electronic Communications)(Authorisation) Regulations 2011 (S.I. 335 of 2011)

To whom it may concern

In accordance with the terms of Regulation 5 of the European Communities (Electronic Communications)(Authorisation) Regulations 2011, the Commission for Communications Regulation hereby confirms that the undertaking named below has submitted a notification pursuant to Regulation 4(1)

Authorised Person: Cignal Infrastructure Ltd

and in accordance with that Regulation is deemed to be authorised to provide an electronic communications network or electronic communications service subject to the terms and conditions of a general authorisation issued by the Commission for Communications Regulation.

An Authorised Person may:

(a) provide the electronic communications networks or services as described in the notification and which is recorded in the public register maintained for that purpose by the Commission for Communications Regulation,

(b) apply for a consent under section 53 of the Act of 2002 to commence or carry out road works. Applications for such consent shall be made to the road authority in whose functional area the Authorised Person proposes to carry out the road works.

(c) apply for a licence under section 254(1) of the Planning and Development Act 2000 for the establishment of overground electronic communications infrastructure and any associated physical infrastructure on, under, over or along a public road. Applications for such a licence shall be made to the planning authority in whose functional area the Authorised Person proposes to establish the infrastructure.

Where an Authorised Person is providing an electronic communications service or network to the public, such Authorised Person has the right to negotiate interconnection with another Authorised Person or another undertaking deemed to be authorised in another Member State. The right to negotiate interconnection is subject to the provisions of the European Communities (Electronic Communications Networks and Services) (Access) Regulations 2011 and any decisions,



determinations, requirements, specifications, notifications and directions issued by the Commission for Communications Regulation from time to time. Such interconnection shall be for the purpose of providing publicly available Electronic Communications Services in order to ensure the provision and interoperability of services.

Issued on behalf of the Commission for Communications Regulation by

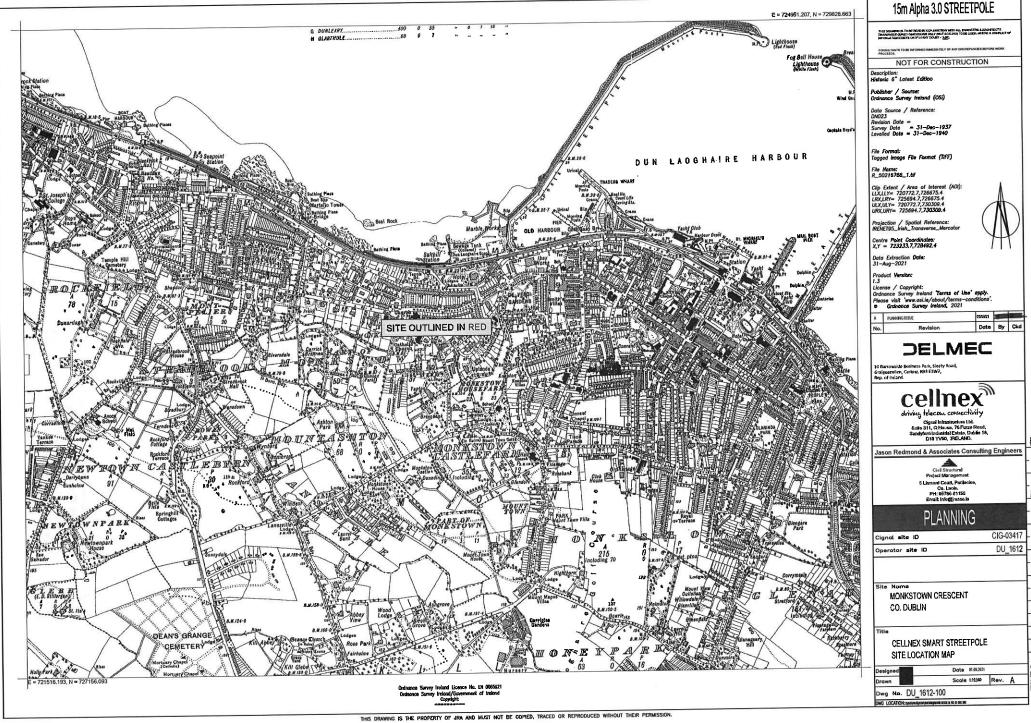
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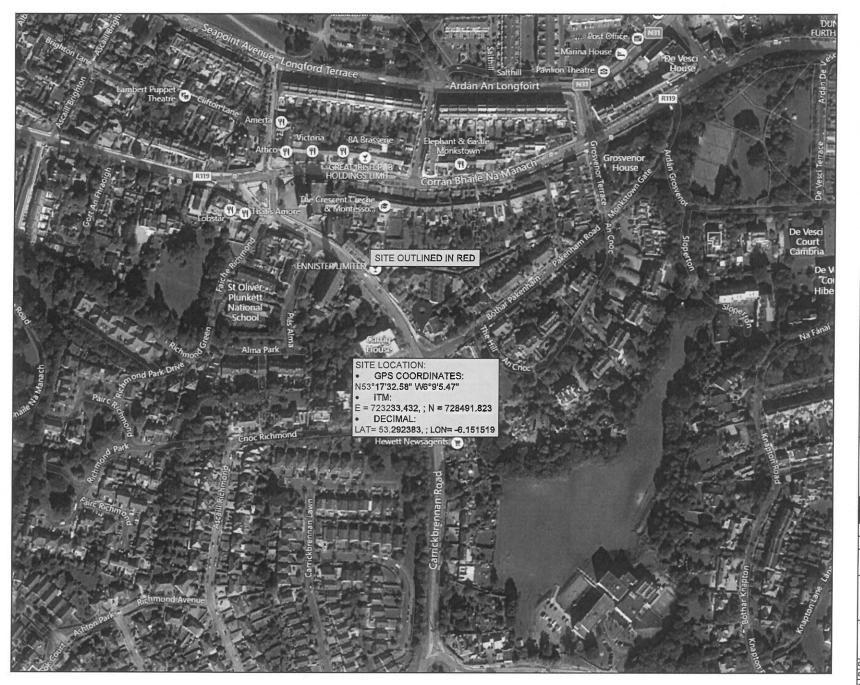
Name:

Analyst - Market Framework Division

Date:

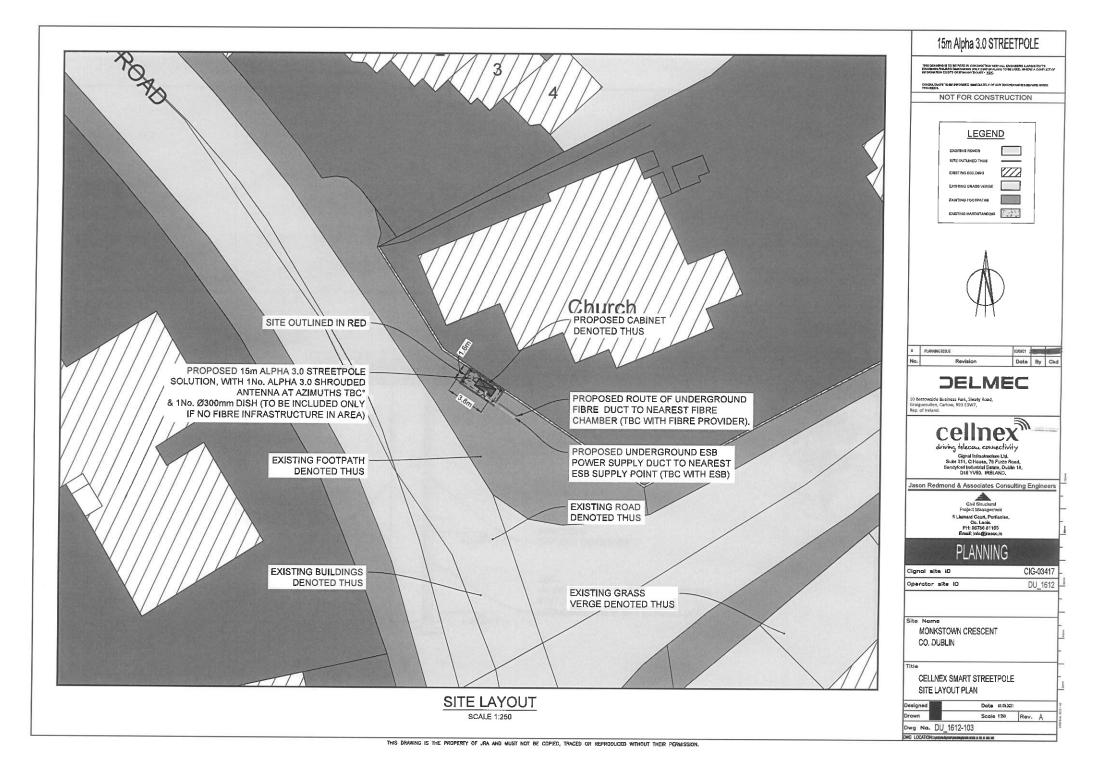
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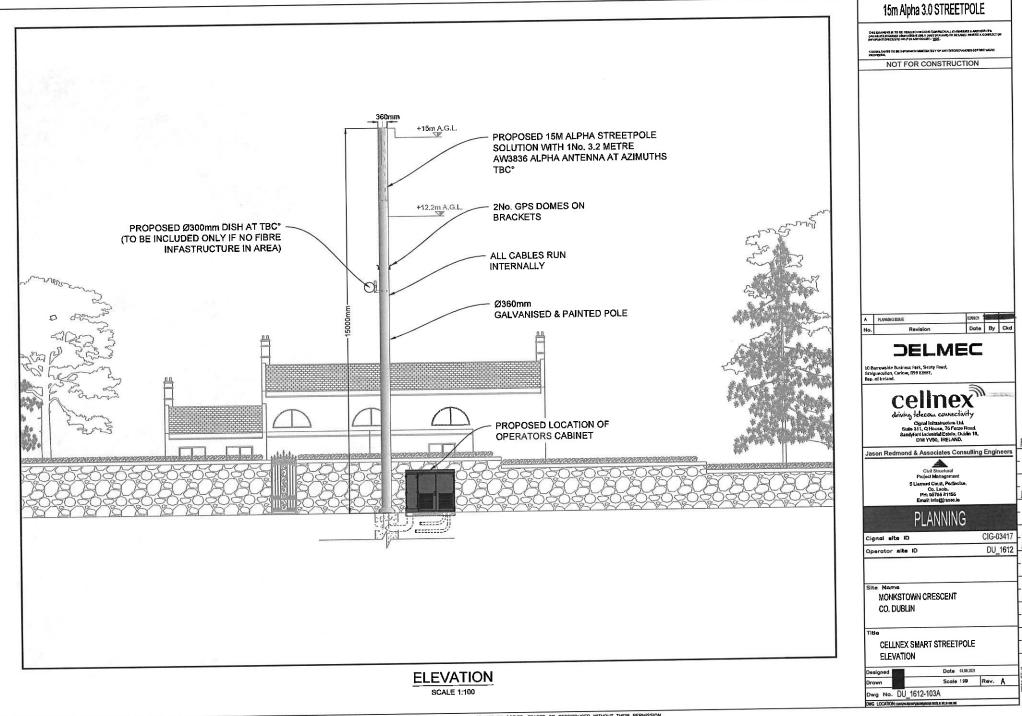




15m Alpha 3.0 STREETPOLE NOT FOR CONSTRUCTION A PLANNING ISSUE DELMEC 10 Barrowside Business Park, Steaty Road, Graiguecullen, Carlow, R93 E3W?, Rep. of Ireland. driving telecom connectivity Gignal Infrastructure Ltd.
Suite 311, Q House, 76 Fuzze Road,
Sandyford Industrial Estate, Dublin 18,
D18 YV50, IRELAND, Jason Redmond & Associates Consulting Engineers Civil Structural
Project Management
5 Liamant Court, Portipoise,
Co. Leois.
PH: 05785 61155
Email: info@jnassc.je **PLANNING** CIG-03417 Cignal elte ID Operator site ID DU 1612 Site Name MONKSTOWN CRESCENT CO. DUBLIN CELLNEX SMART STREETPOLE SITE LOCATION MAP AERIAL PHOTO Date 01,05,2021 Scale 12500 Rev. A Dwg No. DU_1612-101 DING LOCATION: Systematy compromy decise in the is too too.









15m Alpha 3.0 STREETPOLE

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Cignal Infrastructure Ltd.

Cignal Infrastructure Ltd.
Suite 311, Q House, 75 Furze Road,
Sandyford Industrial Estate, Dublin 18,
D18 YV50, IRELAND.

Jason Redmond & Associates Consulting Engineers

Civil Structural Project Management 5 Liemand Court, Partipolae, Co. Laols. PH: 05788 61155 Ernall: Info@jrusec.ie

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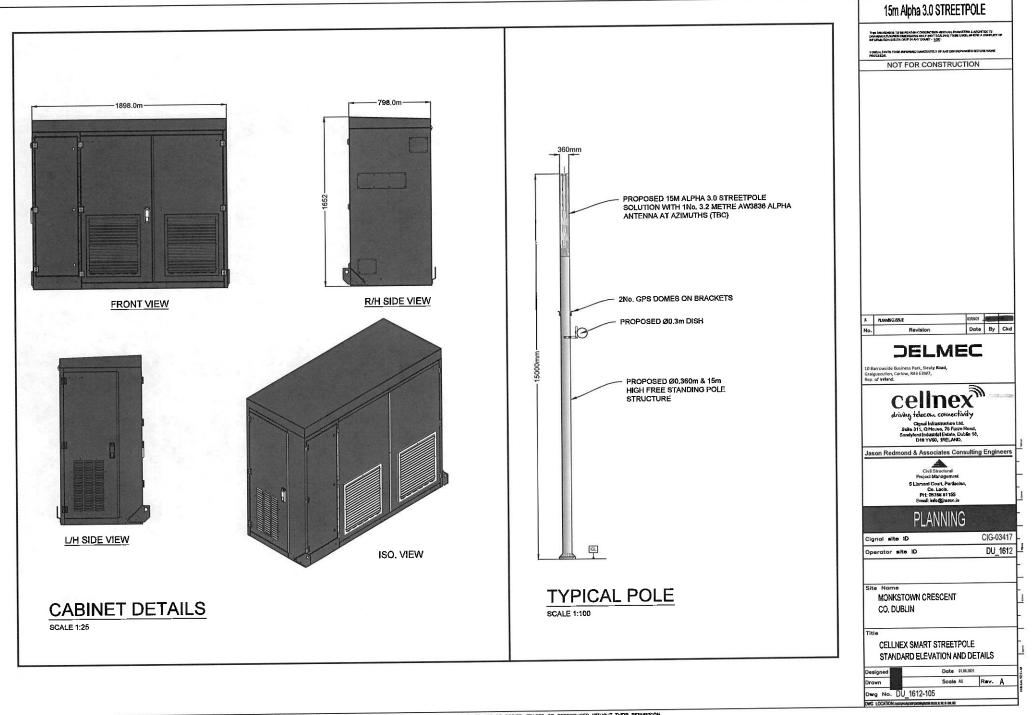
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 DU_1612

Site Name

MONKSTOWN CRESCENT CO. DUBLIN

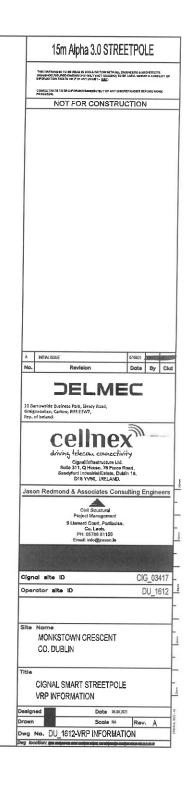
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CELLNEX SMART STREETPOLE SCHEMATIC ELEVATION

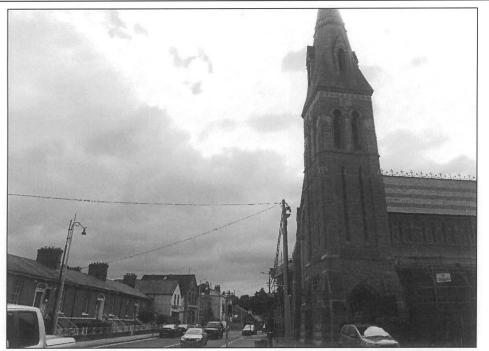


VISUAL REFERENCE POINTS

DWG NO.	LOCATION	COORDINATES (ITM)	DISTANCE	BEARING	VISIBILITY
1	VRP 1	723121,6087, 728579.9797	142M	309°	Pole visible.
2	VRP 2	723191.6547, 728522.4151	51M	307°	Pole and cabinet visible.
3	VRP 3	723246.0999, 728373.2192	120M	175°	Pole and cabinet visible.
4	VRP 4	723237,6547, 728420,3159	73M	179°	Pole and cabinet visible.
5	VRP 5	723299,6521, 728502,0160	65M	83°	Pole not visible.







VRP1 - WITHOUT SOLUTION IN PLACE

VRP1 - WITH SOLUTION IN PLACE



A INITIAL ISSUE Revision

07/19/21 By Ckd

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David Victor, 1981-1995.

Jason Redmond & Associates Consulting Engineers

Civil Structural Project Management Project Management
S Listnard Court, Portiaolae,
Co. Laole.
PH: 05786 81155
Email: info@jrassc.ie

Cignal site ID Operator site ID

CIG_03417 DU_1612

Site Name

MONKSTOWN CRESCENT CO. DUBLIN

Title

CIGNAL SMART STREETPOLE VRP 1

Darte 65,69,2021 Scale NA Rev. A Dwg No. DU_1612-121 Dwg location: ####



VRP2 - WITHOUT SOLUTION IN PLACE

VRP2 - WITH SOLUTION IN PLACE



DELMEC

10 Barrowside Business Park, Steaty Road, Gralguecullen, Carlow, R92 E3W7, Rep. of Ireland.

cellnex

Cignal Infrastructure Ltd.
Suite 311, O House, 76 Fuzze Road,
Sandyford Industrial Estate, Dublin 18,
D18 YVSO, IRELAND.

15m Alpha 3.0 STREETPOLE

NOT FOR CONSTRUCTION

Jason Redmond & Associates Consulting Engineers

Civa Stundural Project Management 5 Limand Court, Postbolse Co. Laois. PH: 05786 81155 Email: info@rassc.ie

 Cignal site ID
 CIG_03417

 Operator site ID
 DU_1612

Site Name

MONKSTOWN CRESCENT CO. DUBLIN

Title

CIGNAL SMART STREETPOLE VRP 2



VRP3 - WITHOUT SOLUTION IN PLACE



VRP3 - WITH SOLUTION IN PLACE

15m Alpha 3.0 STREETPOLE NOT FOR CONSTRUCTION A INITIAL ISSUE Date By Ckd Revision DELMEC 10 Barrowside Business Park, Sleaby Road, Gralguecullen, Carlow, R93 E3W7, Rep. of tretend. cellnex driving telecom connectivity

Cignal Infrastructure Ltd.
Suite 311, Q House, 76 Furze Road,
Sandyford Industrial Estate, Dublin 18,
D18 YV50, IRELAND.

Jason Redmond & Associates Consulting Engineers

S Lismard Court, Portlacted, Co. Lacis, PH: 05788 81155 Email: info@jtrasc.ie

CIG_03417 Cignal site ID Operator site ID DU_1612

Site Name MONKSTOWN CRESCENT CO. DUBLIN

CIGNAL SMART STREETPOLE VRP 3

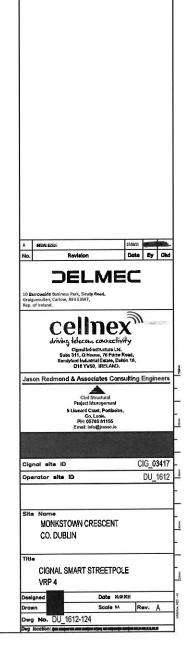
Date 06.09.2021 Dwg No. DU_1612-123



VRP4 - WITHOUT SOLUTION IN PLACE



VRP4 - WITH SOLUTION IN PLACE



15m Alpha 3.0 STREETPOLE

NOT FOR CONSTRUCTION



VRP5 - SOLUTION NOT VISIBLE

15m Alpha 3.0 STREETPOLE

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DELMEC

10 Barrowside Business Park, Steaty Road, Graigueculien, Carkow, R93 E3W7, Rep. of Iveland.



Gignal Infrastructure Ltd.
Suite 311, Q House, 76 Furze Road,
Sandyford Industrial Estate, Dublin 18,
D18 YV59, IRELAND.

Jason Redmond & Associates Consulting Engineers

Civil Structural Project Management 5 Listnard Court, Perdackse, Co. Laols. PH; 05785 81155 Email: Info@jnasso.la

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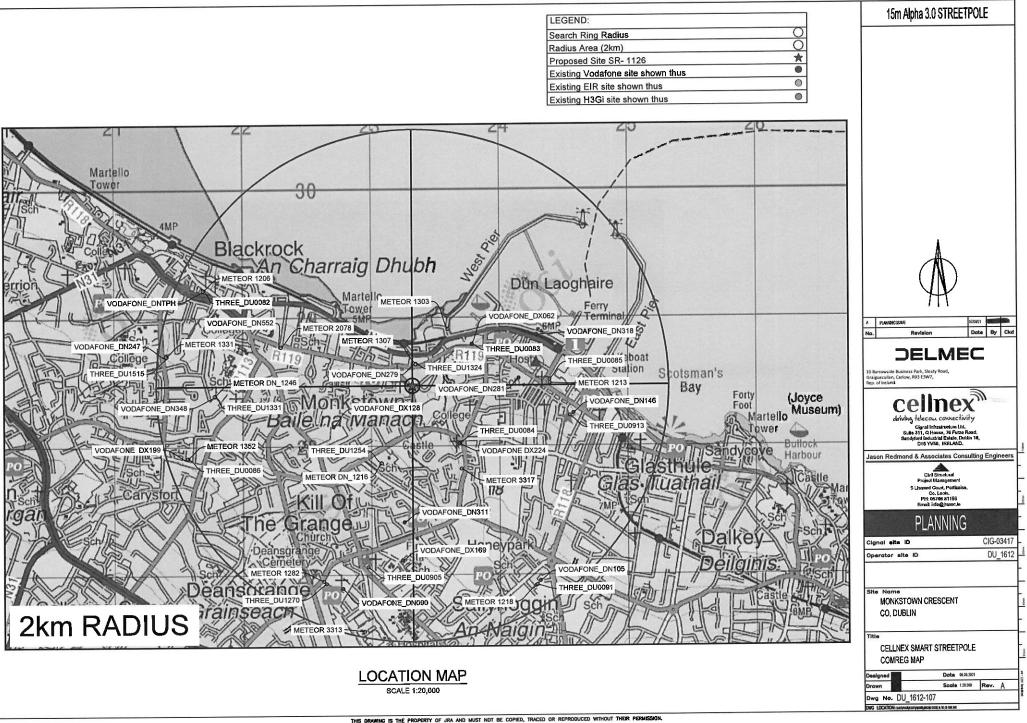
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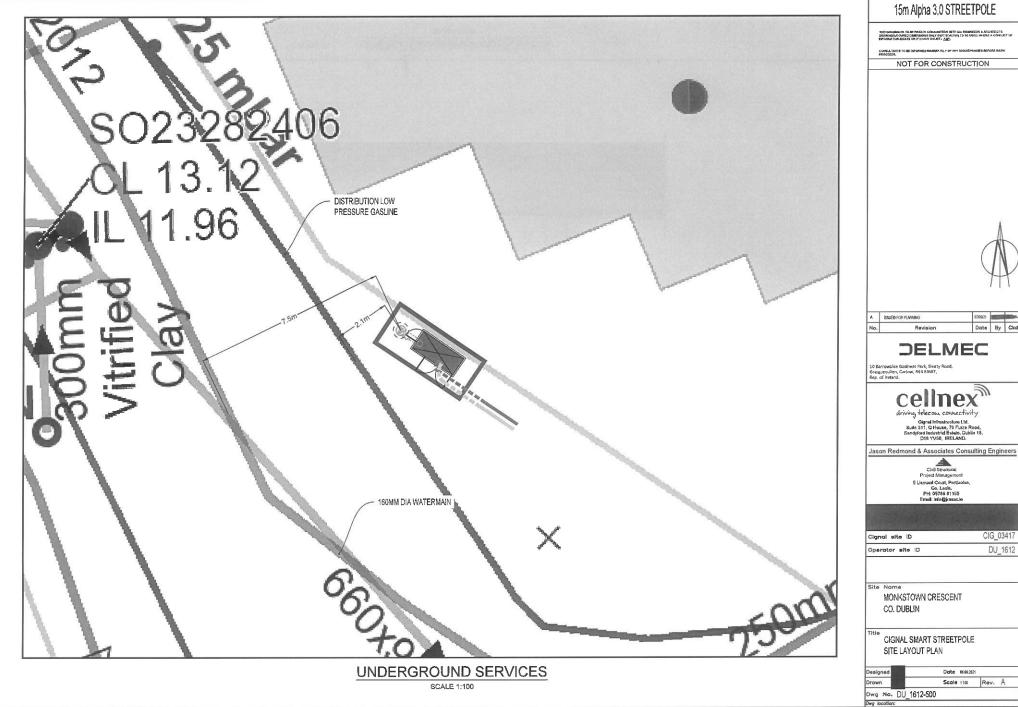
Site Name

MONKSTOWN CRESCENT CO. DUBLIN

Title

CIGNAL SMART STREETPOLE VRP 5

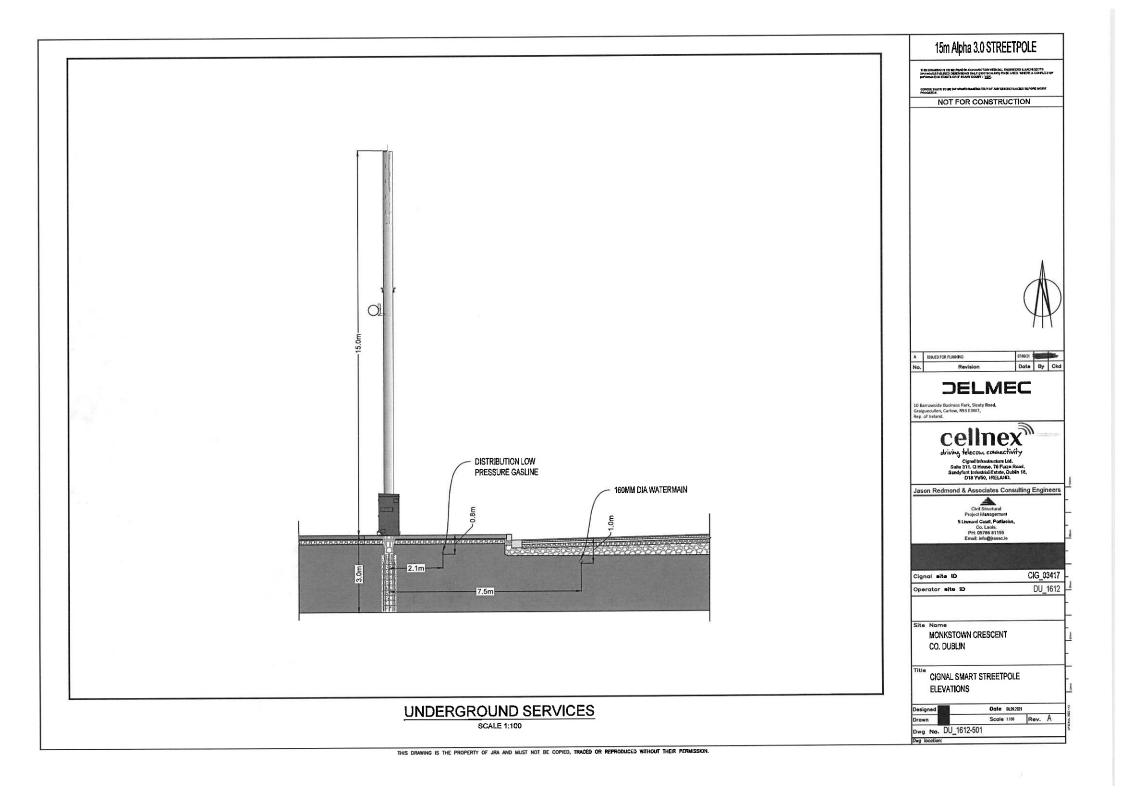




Date By Ckd

CIG_03417

DU_1612







Date: 11/02/2022

Jason Redmond & Associates Consulting Engineers
5 Lismard Court,
Portlaoise,
Co. Laois
R32 NH2H

Re: Section 254 Application- Proposed Telecommunications Streetworks Solution

Date Received: 15/10/2021

Applicant: On Tower Ireland Ltd.,

Suite 309, Q House, 76 Furze Road,

Sandyford Industrial Estate,

Dublin 18.

Site Name: Monkstown Crescent.

Location: Carrickbrennan Rd. Monkstown, Co. Dublin.

dlr Application Reference: CTT.21.030 - Carrickbrennan Rd. Monkstown, Co. Dublin.

Dear Sir/Madam,

I am writing to you in response to the application made on behalf of On Tower Ireland Ltd under the provisions of Section 254 of the Planning and Development Act, 2000 (as amended) for the installation of communications infrastructure under licence from Dun Laoghaire Rathdown County Council in Carrickbrennan Rd. Monkstown, Co. Dublin.

Dun Laoghaire Rathdown County Council have reviewed the application and wish to advise that the license request has been refused.

The Planning Department has Objections, under items A, B and C of subsection 254(5) of the Planning and Development Act 2000, as amended, to issuing the required license under Section 254(ee) of the Act, revised by S.I. No.391 of the 2016 European Union Regulations 2016.



Comhairle Contae Dhún Laoghaire-Ráth an Dúin, Halla an Chontae, Dún Laoghaire, Co. Átha Cliath, Éire Dún Laoghaire-Rathdown County Council, County Hall, Dún Laoghaire, Co. Dublin, Ireland Tel: 01 205 4700 Fax: 01 280 6969 Web: www.dircoco.ie

"Please find accompanying memo from the planning department which details the reasons for refusal".

Yours faithfully,

J Finnerty
Jennifer Finnerty,
Assistant Staff Officer
Roads Maintenance