Curtilage and Attendant Grounds

CHAPTER 13
13.1 Determining the Curtilage of a Protected Structure

13.1.1 By definition, a protected structure includes the land lying within the curtilage of the protected structure and other structures within that curtilage and their interiors. The notion of curtilage is not defined by legislation, but for the purposes of these guidelines it can be taken to be the parcel of land immediately associated with that structure and which is (or was) in use for the purposes of the structure. It should be noted that the meaning of ‘curtilage’ is influenced by other legal considerations besides protection of the architectural heritage and may be revised in accordance with emerging case law.

13.1.2 In many cases the curtilage of a protected structure will coincide with the land owned together with it but this is not necessarily so. For example, in the case of a town house, the main house, the area and railings in front of it, cellars below the footpath, the rear garden and mews house may be considered to fall within its curtilage even where the mews house is now in a separate ownership. The planning authority should ensure, in such cases, that all relevant owners and occupiers are notified of the protected status of their structures. In the case of a large country house, the stable buildings, coach-houses, walled gardens, lawns, ha-has and the like may all be considered to form part of the curtilage of the building unless they are located at a distance from the main building.

13.1.3 It should be noted that the definition of curtilage does not work in reverse - a stable building may be within the curtilage of the main house which it was built to serve but the main house cannot be described as being within the curtilage of the stable building. It should also be noted where a protected structure is an element of a structure, it may, or may not, have a curtilage depending on the degree to which is could in its own right be considered to be a structure. For example, a re-used doorway affixed to a later structure could not be said to have a curtilage.

13.1.4 The extent of the curtilage will need to be determined on a case-by-case basis and should ideally be identified by the planning authority prior to inclusion of the structure in the RPS, although...
this is not always necessary. Where the curtilage has not previously been identified, a planning authority should take the opportunity to identify its extent at the time of making a declaration in respect of the protected structure. Where parts of the curtilage are in different ownership, the planning authority should ensure that separate notification is issued to each owner and/or occupier.

13.1.5 In making a decision as to the extent of the curtilage of a protected structure and the other structures within the curtilage, the planning authority should consider:

a) Is, or was, there a functional connection between the structures? For example, was the structure within the curtilage constructed to service the main building, such as a coach-house, stores and the like?

b) Was there a historical relationship between the main structure and the structure(s) within the curtilage which may no longer be obvious? In many cases, the planning authority will need to consult historic maps and other documents to ascertain this;

c) Are the structures in the same ownership? Were they previously in the same ownership, for example, at the time of construction of one or other of the structures?

13.2 Determining the Attendant Grounds of a Protected Structure

13.2.1 The attendant grounds of a structure are lands outside the curtilage of the structure but which are associated with the structure and are intrinsic to its function, setting and/or appreciation. In many cases, the attendant grounds will incorporate a designed landscape deliberately laid out to complement the design of the building or to assist in its function. For example, the attendant grounds to a mill building will include, where these survive, the mill-race, mill-pond, the tail-race, flumes, sluice-gates, and any related weirs and dams. Flax-mills may have had drying greens. The attendant grounds of a country house could include the entire demesne, or pleasure grounds, and any structures or features within it such as follies, plantations, earthworks, woodlands and other landscape features, boundary walls and any other structures associated with the protected structure. There may also be a need to consider the existence of any buried features such as the foundations of demolished ancillary buildings, filled-in mill-ponds, overgrown or grassed-over garden features and the like. An inspection of the site will be required to locate the existence of important features of the attendant grounds and assess their contribution to the character of the protected structure.

13.2.2 Where the curtilage of a protected structure has altered since the time of its construction, there may be important features of the original, or of a previous, curtilage which would not automatically be protected within the definition of the protected structure.

13.2.3 A planning authority has the power to protect all features of importance which lie within the attendant grounds of a protected structure. However, such features must be specified in the RPS and the owners and occupiers notified in order for the features to be protected.

13.2.4 When identifying features for protection within the attendant grounds of a protected structure, it is important that the planning authority has knowledge of the historical development of the site and the interrelationship of the elements. This may require research into old maps, documents or drawings to determine the extent of any attendant grounds and to identify surviving features such as gate-lodges, designed vistas, avenues, gardens, earthworks, woodlands and other landscape features, boundary walls and any other structures associated with the protected structure. There may also be a need to consider the existence of any buried features such as the foundations of demolished ancillary buildings, filled-in mill-ponds, overgrown or grassed-over garden features and the like. An inspection of the site will be required to locate the existence of important features of the attendant grounds and assess their contribution to the character of the protected structure.

13.2.5 The planning authority should be clear about what land, structures or features it wants to protect and should use other legislative powers available to it to protect these rather than try to stretch the definition of curtilage beyond its true meaning. For example, where there is doubt as to whether or not distant features such as boundary walls, dovecotes, icehouses or gate-lodges are within the curtilage of a protected structure, the planning authority can ensure their protection by specifying them within the RPS as features for protection within the
attendant grounds of the protected structure and notifying all owners and occupiers. Alternatively, the planning authority has the power to establish an ACA to include the land, structures or features it wishes to protect. The designation of an ACA could be used to protect a former country house demesne and the structures and features within it or a churchyard containing the church itself and a disparate group of fine monuments.

13.2.6 Where the present curtilage of the protected structure has not been established at the time of inclusion in the RPS, the planning authority should ensure that all important features are either:

a) specified as being in the attendant grounds of the protected structure or
b) are themselves entered in the RPS and
c) the owners and occupiers notified of the protection.

13.3 General Principles

13.3.1 Features within the curtilage and attendant grounds of a protected structure can make a significant contribution to the character of that structure. The designed landscape associated with a protected structure was often an intrinsic part of the original design concept and, as such, inseparable from the building. Where proposals are made for alterations to a designed landscape, ancillary buildings, structures or features within the curtilage or attendant grounds of a protected structure, a site inspection should be carried out by the planning authority in order properly to understand the potential effects of the proposed development.

13.3.2 When assessing the contribution of structures or features within the curtilage or attendant grounds to the character of a protected structure, and when considering any proposals to alter such features, the following should be considered:

a) What items of interest are there within the present curtilage of the structure?
b) Was this the original curtilage of the structure or are there likely to be other items of interest that are, or once were, associated with this structure and which now lie beyond its curtilage but within its attendant grounds?
c) Are there any other items of interest which, while not original, are later additions of merit?
d) Do any items within the curtilage or attendant grounds affect the character of the main structure and help to define its special interest?
e) Do any items within the curtilage or attendant grounds affect the character of other structures?
For example, boundary walls, railings, gates and gardens can contribute to the character of other protected structures or to the character of an ACA;
f) How are the boundaries of the site enclosed or demarcated? Are there walls, railings, fences, ditches or ha-ha’s, gates or gate piers?
g) Are there other buildings within the curtilage or attendant grounds? Were these other structures connected with the previous use or enjoyment of the protected structure? For example, with a country house there may be such structures as outbuildings, coach-houses, stables, icehouses, dovecotes, follies, gate-lodges and others;
h) Are there features of interest within the curtilage or attendant grounds connected with the use or enjoyment of the protected structure? For example, a mill may have associated features such as a mill-race, a mill-pond, a tail-race, sluice-gates, weirs, dams, and drying greens;
i) Are there designed landscape features within the curtilage or attendant grounds connected with the protected structure or its ancillary buildings? These may include ornamental planting, earthworks, avenues, gardens, ponds, woodlands or other plantations;
j) Are there any items or structures within the curtilage which detract from the character of the protected structure? These might include, for example, later structures or planting which mar views of the structure or its relationship with other, more important, structures within the curtilage or attendant grounds. Does the opportunity exist to reverse any adverse impacts?
13.4 **Features within the Curtilage of a Protected Structure or its Attendant Grounds**

**Boundary Features**

IDENTIFYING SPECIAL FEATURES FOR PROTECTION

13.4.1 The features used to define the boundaries of a protected structure can often make an important contribution to the quality and character of the building and the surrounding streetscape or landscape. Such structures may include rubble, brick or rendered boundary walls, metal or timber railings on stone or brick-plinth walls, gate piers of iron, brick, ashlar or rubble and gates of iron or timber. There may be other ironwork details in addition to railings, such as gates, gate-posts and corner-posts, finials, bell-pulls, lamp-holders, lamp standards, overthrow, fencing, and the like.

13.4.2 The present curtilage of the protected structure may not be its original curtilage. Later structures may have been built within the original curtilage and the earlier site subdivided. In such cases, the planning authority should take care to identify, using old maps or other documentation, any surviving boundary walls and other details which originally pertained to the protected structure and now lie within its attendant grounds and which merit protection.

CONSIDERATION OF PROPOSALS AFFECTING BOUNDARY FEATURES

Alterations to boundary features

13.4.3 Proposals to remove or alter boundary features could adversely affect the character of the protected structure and the designed landscape around it. Widening an entrance or altering flanking walls or railings will alter the scale and visual impact of the gate and gate piers. Relocating a gateway may destroy a carefully designed relationship between the entrance and the main building. Proposals to lower or raise the height of boundary walls should also be given careful consideration as such alterations can have a detrimental effect on the character of a protected structure and on the character of an ACA.

13.4.4 While some minor changes may be granted planning permission, the cumulative effect on the character of the street or area of a series of incremental changes may not be acceptable.

13.4.5 Many boundary features are in shared ownership with adjoining properties. Where this is likely to have implications for the adjoining owner or occupier, notification of the entry into the RPS
should be issued to the joint owner/occupier of the feature in addition to the owner/occupier of the protected structure.

**Repair of ironwork**

13.4.6 Where the repair of historic ironwork associated with the curtilage is proposed, it should be made a condition of any planning permission that as much of the existing material as possible is retained rather than renewed. Additional material could be permitted where necessary to reinforce or to support the existing material. In situ repairs cause less damage to ironwork than dismantling and re-erecting. The embedding of the bases of iron railing balusters in concrete haunching should not be permitted. Not only is this aesthetically unacceptable, it is likely to encourage further fractures and deterioration of the ironwork.

13.4.7 Where paint-stripping of historic ironwork is proposed, and where there is likely to be evidence of original or interesting subsequent paint history, a small area of ironwork could be left unstripped or a proper paint analysis carried out before the work takes place. The method of paint-stripping should be appropriate to the type of ironwork.

13.4.8 Where recent inappropriate alterations have taken place, such as the replacement of part of the railings or an element such as a gate, the opportunity could be taken to restore or replicate the missing element. Any such restoration should be based upon firm evidence of the original element using old photographs, drawings, or other reliable information such as the features of identical adjoining buildings.

**Basement Areas and Cellars**

**IDENTIFYING SPECIAL FEATURES FOR PROTECTION**

13.4.9 A feature of many buildings with a basement is a basement area. This is commonly a yard located below street or ground level usually, but not always, accessed by stairs from above giving access to kitchens and other service areas of a house located in the basement. Basement areas have in the past been subject to extensive alteration as it was felt that, being only partly visible, such alterations did not impact on the quality of the overall building. As a result many have been changed beyond recognition and the resulting loss of historic fabric has greatly diminished, not only the character of the entire building, but also the quality of the streetscape.
Elements which are becoming increasingly rare and which should be identified for protection include the railings and plinths surrounding basement areas, wicket-gates, cisterns, ice-boxes, stone stairs, iron handrails and uprights, stone paving and drainage channels.

CONSIDERATION OF PROPOSALS AFFECTING BASEMENT AREAS

Many buildings with basements, particularly Georgian houses, also contain cellars that extend below the public pavement or occasionally the roadway. Where engineering works are proposed, these should be protected. Where coal holes with iron covers or interesting grilles and gratings exist, whether set into the pavement or the entrance landing, these should also be protected.

Proposals to allow separate use of the basement from the main building require careful consideration as this can lead to the development of the basement area separately from the main building, thus changing the entire character of the structure. It can also lead to pressure to replace the existing steep stone steps and iron handrails and to alter openings in the façade of the protected structure.

Proposals to infill a basement area below the entrance steps should not normally be permitted where this would damage the character of a protected structure. The erection of storage tanks within the basement area should not be encouraged.

Where previous inappropriate alterations have occurred causing damp problems in basement areas and cellars, consideration should be given to reopening original ventilation openings to cellars and basements, and other appropriate works. Such openings could include former window or door openings or flues and vents through existing walls.

Hard landscaping

IDENTIFYING SPECIAL FEATURES FOR PROTECTION

Elements of hard landscaping which are original or early make a significant contribution to the character of the building and its designed landscape and are important to the quality of an ACA. These may include elements such as stone paving, stone steps, cobbles or setts, tiling, gravelled or paved avenues, planting boxes, kerbs and the like. Their presence, form and detailing should be identified, protected and properly conserved.
CONSIDERATION OF PROPOSALS AFFECTING HARD LANDSCAPING

13416 A proposal to remove, re-lay in a different way or resurface in a different material any element of hard landscaping within the curtilage of a protected structure or within its designed landscape may detract from its character and should be scrutinised with care by the planning authority.

13417 Where there are worn or damaged stone steps or paving, these should preferably not be built up in cement screed or similar artificial compounds as this would alter their appearance. Where necessary, and if the surface poses a danger, the existing stone should be redressed by a skilled mason or indented with matching stone. It should be a condition of these works that the original stonework is conserved and protected.

13418 The colour and texture of any new hard-landscape features and their effect on the protected structure should be carefully considered.

Gardens

IDENTIFYING SPECIAL FEATURES FOR PROTECTION

13419 Some protected structures are set within their own enclosed gardens or pleasure grounds. Gardens can range from the smaller front or rear gardens of an urban dwelling to larger, more complex gardens surrounding a country house or institutional building containing many ancillary structures and walled gardens. Ancillary structures might be ornamental such as statuary, follies, grottoes, terraces, steps, sundials, fountains and many more. There may also be functional structures such as greenhouses, melon-pits or wells. Special attention should be paid to formally designed gardens, particularly where they lie within the curtilage of a protected structure. The existence and location of original or early elements of garden design such as built features, paths, and planting beds should be identified.
CONSIDERATION OF PROPOSALS AFFECTING GARDENS

13.4.20 Gardens are generally a combination of built features and planting. Unlike works to structures, gardening does not require development consent.

13.4.21 Designed gardens associated with, and in the curtilage of, protected structures can be an integral part of the setting of the building. Such gardens can be seen as an extension to the house and, in some cases, planning permission will be necessary for major works such as significant landscaping or the removal or alteration of important design features. Careful consideration should be given to these proposals to ensure that they do not adversely affect the character of the protected structure or its curtilage.

Planted features

13.4.22 Within the curtilage and/or attendant grounds of a protected structure there may be planted features which are important to the character and special interest of the structure and which contribute to its setting. These could include tree-lined avenues, decorative tree-clumps, woodlands, species plants or plant collections.

13.4.23 Many planted features, although they may form part of a designed planting scheme forming the setting of a building, cannot be described as built features and may not be protected as part of the protected structure. Where planted features contribute to the setting of a protected structure or an ACA, they should be protected by means of tree preservation orders or by the designation of a landscape conservation area, as appropriate.

In order that the specimen trees and woodlands decorating the attendant grounds of a structure are protected, specific objectives should be included in the development plan. In this case the estate is designated an Area of High Amenity, with detailed policies including the preservation of all the existing woodlands, including individual trees, groups of trees and avenues.
13.5 Development within the Curtilage of a Protected Structure

13.5.1 Proposals for new development within the curtilage of a protected structure should be carefully scrutinised by the planning authority, as inappropriate development will be detrimental to the character of the structure.

13.5.2 Where a formal relationship exists between a protected structure and its ancillary buildings or features, new construction which interrupts that relationship should rarely be permitted. There may be a designed vista between a building and a built or landscape feature within its gardens or a less formal relationship between a house and its outbuildings. Similarly, the relationship between the protected structure and the street should not be damaged. New works should not adversely impact on views of the principal elevations of the protected structure.

13.5.3 Where a large house or an institutional building has a garden which contributes to the character of the protected structure, subdivision of the garden, particularly by permanent subdividers, may be inappropriate.

13.5.4 Proposals are often made which combine works to a protected structure, often to allow a new use be made of it, with new development within its curtilage or attendant grounds. Proposals for the existing structure should normally be made and considered together with those for any new development. The new development can be phased in such a way to ensure that conservation works to the protected structure are satisfactorily carried out. In particular, where conservation works to the structure will be costly, a reasonable and considered approach should be taken to the phasing of the development which ensures both that the protected structure is successfully conserved and the works satisfactorily completed.

Floodlighting of Buildings

13.5.5 Proposals to floodlight a protected structure or a structure within an ACA will require careful consideration.

13.5.6 Issues to be considered which may affect the character of a protected structure or of an ACA will include the type and location of light fittings and any associated cabling or posts. The pattern, colouring and intensity of any proposed floodlighting scheme should be given consideration. An uncoordinated patchwork of different...
floodlighting schemes within a terrace or square may diminish the architectural coherence of the group of buildings.

13.5.7 In addition, consideration should be given to whether increased light and heat levels generated by the floodlighting would encourage organic growth on the surfaces of the structure.

13.6 Features within the Attendant Grounds of a Protected Structure

13.6.1 Designed landscapes which form the attendant grounds of a protected structure may form part of a unified design concept. The landscape and the structures can be complementary and interdependent. For example, a mill building was entirely dependent on the designed landscape surrounding it and could not have functioned without its mill-pond, mill-races and bridges. These features of the designed landscape are essential to the understanding of the building and vice versa.

13.6.2 The designed landscape associated with the protected structure can include other buildings or structures associated with the functioning of the main building such as stables, icehouses, dovecotes, walled gardens, greenhouses, gate-lodges or bridges. There may also be apparently natural man-made features within a designed landscape such as lakes, canals, mounds, woodland or parkland.

13.6.3 In order to identify special features of the designed landscape associated with a protected structure, it will be necessary to carry out a historical assessment of the site. Some of the most important features may not be obvious at the outset without adequate survey and research using old maps, drawings, aerial photographs (both old and new), documents and other historical material. When assessing a designed landscape it is important to identify the historical layers of intervention that may exist and to respect the integrity of the site. Landscapes were often continually adapted and altered in response to changing fashions or uses. As with buildings, it is important to recognise and respect the contribution of different periods of alteration.

13.6.4 Important or intact features should be identified and located where they survive. These may not always be readily visible. For example, early gardens or other features may have been simply grassed over and survive below the surface. These could easily be lost through uninformed alterations.
13.7 Development within the Attendant Grounds

13.7.1 It is essential to understand the character of a site before development proposals can be considered. Where attendant grounds of particular significance are proposed for development, a conservation plan could be prepared in advance of any planning application which would identify the significance of the site and locate areas within the designed landscape, if any, which could accept change and development and those areas which could not without damaging the architectural heritage of the place.

13.7.2 When dealing with applications for works within the attendant grounds of a protected structure, a visit to the site should be considered an essential part of the assessment. The planning authority should consider:

a) Would the development affect the character of the protected structure?
b) Would the proposed works affect the relationship of the protected structure to its surroundings and attendant grounds?
c) Would the protected structure remain the focus of its setting? For example, a new building erected between a structure and a feature within the attendant grounds will alter the character of both;
d) Do the proposed works require an alteration of the profile of the landscape, for example, the creation of a golf course? How would this affect the character of the protected structure and its attendant grounds?
e) Do the proposals respect important woodland and parkland? Do they conserve significant built features and landscape features?
f) Are there important views of or from the structure that could be damaged by the proposed development? Would important vistas be obstructed by new development?
g) Would distant views of important architectural or natural landmarks be blocked or changed? Would a significant skyline be altered?
h) Even where the proposed development is at a distance from the protected structure, could it still have an impact? This could include tall or bulky buildings interrupting views of or from the protected structure and other features of the designed landscape;
i) Where the new works would not be directly visible from the protected structure, would they be visible from the approaches to the structure or from other important sites or features within the attendant grounds? If so, would this be acceptable?

j) What effect would the scale, height, massing, alignment or materials of a proposed construction have on the protected structure and its attendant grounds?

13.7.3 Development within historic woodlands

Development proposals should have regard to the planted features of designed landscapes and efforts should be made to reinforce or to re-establish important structural planting such as avenues or clumps of trees, plantations, woodlands, hedging or shelter belts.

13.7.4 Proposals which attempt to ‘conceal’ housing or other developments within existing woodlands should be carefully scrutinised. Woodlands were an important feature of historic designed landscapes and were used as a design element to sculpt and enclose landscapes and vistas. They may contain paths, rides and drives. In addition to their aesthetic functions, woodlands played an important role in preserving game and wildlife. Many woodlands which are elements of a designed landscape may have been formed from older woodlands. The construction of new development within existing woodlands can damage their character and integrity and have an adverse impact on the character of a wider designed landscape and the setting of protected structures.

13.7.5 Commercial Planting

Commercial planting and other agricultural uses can damage the character of the attendant grounds of a protected structure. In addition, they may conceal features of a designed landscape such as developments proposed for demesnes should respect the established planting pattern where this is part of the designed landscape. Consideration should be given at an early stage in the design process to the conservation of important woodlands, individual trees, shelter belts and copses both during development and afterwards.
Golf courses

Proposals to redevelop the attendant grounds of a protected structure for use as a golf course should be treated with caution where this would adversely impact on the character of the structure. In some instances such proposals may require fundamental alterations to the ground profile. It may also bring about a requirement for the construction of clubhouses and ancillary buildings which may damage the character of the designed landscape and the setting of protected structures.

Car Parking

The loss of garden may seriously affect the setting and character of a protected structure or of an ACA. Careful consideration should be given to the location of the car park to avoid damage to the character of the structure or its attendant grounds. The demolition of garden walls and the combining of two or more areas of garden to provide car parking within an urban area should generally be avoided.

Where it is necessary to provide car parking, efforts should be made to minimise its impact by careful design and use of materials. The associated alteration of boundary features should not be permitted unless the changes are considered not to be damaging to the character of a protected structure or of an ACA and would not result in inappropriate cumulative changes.

Other Development Affecting the Setting of a Protected Structure or an Architectural Conservation Area

When dealing with applications for works outside the curtilage and attendant grounds of a protected structure or outside an ACA which have the potential to impact upon their character, similar consideration should be given as for proposed development within the attendant grounds. A visit to the site should be considered an essential part of the assessment.

New development both adjacent to, and at a distance from, a protected structure can affect its character and special interest and impact on it in a variety of ways. The proposed development may directly abut the protected structure, as with buildings in a terrace. Alternatively, it may take the form of a new structure within the attendant grounds of the protected structure. A new development could also have an impact even when it is detached from the protected structure and outside the curtilage and attendant grounds but is visible in an important view of or from the protected structure.

The extent of the potential impact of proposals will depend on the location of the new works, the character and quality of the protected structure, its designed landscape and its setting, and the character and quality of the ACA. Large buildings, sometimes at a considerable distance, can alter views to or from the protected structure or ACA and thus affect their character. Proposals should not have an adverse effect on the special interest of the protected structure or the character of an ACA.
13.9 Moving Protected Structures

13.9.1 There is a close relationship between a protected structure and its location which may have been established at the time of construction or which has grown up and adapted as the life of the building progressed. Moving a historic building separates it irrevocably from its setting. Dismantling a structure, no matter how carefully executed and well meaning, can result in damage to the fabric.

13.9.2 Proposals to move a protected structure, or features within the curtilage or attendant grounds of a protected structure, should only be permitted in exceptional circumstances. The planning authority should be satisfied that every alternative has been properly explored and that relocation is essential to safeguard the structure.